DISCLAIMER

This work of authorship and those incorporated herein were prepared by Contractor as accounts of work sponsored by an agency of the United States Government. Neither the United States Government nor any agency thereof, nor Contractor, nor any of their employees, makes any warranty, express or implied, or assumes any legal liability or responsibility for the accuracy, completeness, use made, or usefulness of any information, apparatus, product, or process disclosed, or represents that its use would not infringe privately owned rights. Reference herein to any specific commercial product, process, or service by trade name, trademark, manufacturer, or otherwise, does not necessarily constitute or imply its endorsement, recommendation, or favoring by the United States Government or any agency or Contractor thereof. The views and opinions of authors expressed herein do not necessarily state or reflect those of the United States Government or any agency or Contractor thereof.

COPYRIGHT NOTICE

This document has been authored by a subcontractor of the U.S. Government under contract DE-AC05-00OR-22800. Accordingly, the U.S. Government retains a paid-up, nonexclusive, irrevocable, worldwide license to publish or reproduce the published form of this contribution, prepare derivative works, distribute copies to the public, and perform publicly and display publicly, or allow others to do so, for U.S. Government purposes.



Incorporating the Adjacent Area (AA) to the IEZ within Nuclear Criticality Accident Emergency Planning Evaluations

Peter L. Angelo, Ph.D. Y-12 National Security Complex

ANS Annual Meeting, San Diego CA June 15, 2010





The Hazards of Immediate Mass Evacuation



This way to Darwin Award

Proper Planning Prevents Poor Performance



Brief Talk

- Winds of Change An Opportunity
- ANS 8.23 Prompt Protection Areas IEZ+AA in tandem
- Y-12 Emergency Response Organization (ERO) contribution
- ANS 8.23 (2007) Evaluation Elements and AA
- Application of the Approach HEUMF (ITS IMPLEMENTED)
- Sample Emergency Planning Evaluation Structure
- Concluding Thoughts, Future Direction/Desires

Winds of Change – An Opportunity

- The opportunity provide simple, logical construct that is workable in the field for emergency AND normal conditions
- Emergency planning evaluation part of safe operations
- New facilities new planning and response paradigm
- Legacy facilities old ways (12 rad annunciation zone) linger
- DOE Safety Basis rules "TSR" level controls for these areas
- EP evaluation for specific identified Prompt Protection Areas (PPA)

Prompt Protective Actions and Areas

Link ANS-8.23 Sec. 5 Evaluation

5.1 Determine <u>IEZ Boundary from</u> <u>maximum acceptable absorbed dose</u>

To ANS-8.23 Sec. 6 Evacuation

- 6.1 IEZ "without hesitation"
- 6.2 Adjacent Area stay or go
- 6.3 Assembly (Muster) areas
- 6.4 Further evacuation away



Thesis: EP Evaluation need not stop at IEZ - our customers want guidance!

IEZ boundary ? (CONOPS)

What is an Adjacent Area to the IEZ?

- An Adjacent Area is
 - Recognized within 8.23
 - Specific named area (1997)
 - Occupied area
 - Outside IEZ
 - Radiation monitoring area
 - Decision making area
 - Evacuation or shelter area
 - Also a notification area
 - Lower risk area
 - Alternate muster area
 - ERO staging and control area
 - The Yellow Zone
 - Predetermined by evaluation

- ANS-8.23 (2007) Section 6
- 6.2 Radiation levels shall be monitored in occupied areas adjacent to the immediate evacuation zone <u>after initiation</u> of the emergency response.
- 6.4 If monitoring required by Sec. 6.2 ...indicates the dose rate is greater than 1mSv/hr in areas that <u>continue</u> to be occupied, non emergency response people shall be evacuated

ANS-8.23 (2007) Evaluation Elements and AA

- Emergency Planning Evaluation Elements §5, 4.2.1
 - Determine *potential* accident locations
 - Analyze predicted accident characteristics
 - Include likelihood of "recriticality"
 - Establishes maximum <u>acceptable</u> absorbed dose value
 - Determine Immediate Evacuation Zone (IEZ)
 - Predict radiation dose (time and space) § 4.2.1
 - Shielding may be used
 - Judgment allowed or more detailed evaluation
- IEZ determined first, work outwards from accident location
- AA will depend on time evolution of dose

IEZ + AA in Tandem within Evaluation

- Defined by unambiguous, unmistakable physical boundaries
- Are readily identified under normal and emergency conditions
- Improves a previously advanced method (ANS Boston 2007)
- Provides areas of distinct action and notification means
- Contained within the Y-12 ERO "Initial Isolation Zone" 200 ft from facility or group of facilities
- IEZ+AA need not be identical to the ERO Initial Isolation Zone

Transition to ANS-8.23 (2007) EP Evaluation



KEY POINT: REAL ESTATE FOR ALL PROMPT PROTECTIVE ACTION - SAME

NATIONAL SECURITY COMPLEX

ERO Initial Isolation Zone (Y-12 specific)

- Doesn't exist until implemented by ERO at the response phase
- Generic to ANY response given Emergency Action Level (EAL)
- 200 ft or 500 ft depending on Site or General Emergency
- Criticality is Site Emergency (historic 200 ft and < 25 rem 1959)
- ERO Procedure Y40-158 Protective Action Decision Making:
 - Evacuation <u>Controlled relocation</u> of a population from an area of known danger or <u>unacceptable risk</u> to a safer area, or one in which the <u>risk is acceptable</u>.
 - IF a Facility Specific, Site-Wide, or Discretionary EAL is used to categorize/classify the event, THEN <u>direct the implementation</u> of the Initial Isolation Zone and On-Site Protective Actions identified in the EAL
 - IF <u>conditions allow</u>, THEN evacuate all <u>non-essential personnel</u> from the Initial Isolation Zone.

Scenario Type, Location, and Adjacent Area



"Single spike" accident well inside facility, Truck Bay in AA "Multiple spike" criticality accident at facility boundary, Loading Dock in IEZ

Absorbed Dose D*(10) and Dose Equivalent H*(10)

- Ambient Absorbed Dose D*(10) and Dose Equivalent H*(10) – "operational quantities" (immediate and measurable)
- ICRP 60 rad protection terminology 10CFR835 compliant (Atlanta 2009)
- ANS-8.23 intimates
 - D*(10) for maximum absorbed dose
 - H*(10) for monitored dose equivalent
- Y-12 Radcon 0.5 Sv (acute) < IDLH 3.5*1.5*12 = 0.63 Sv fully moderated
- TEDE lifetime and long term stochastic value (organ specific) – not measurable



Recent NCRP Guidance for Responders

- ANS-8.23 cites earlier version of NCRP (Report 91, 1987)
- NCRP C19 (2005) guidance for acute dose to voluntary responders ~ 0.5 Gy (50 rad).
- Draft ANS N13.3 "0.5 Gy" ~ 0.5 Sv acute effects if all photon
- MARGIN FOR UNCERTAINTY = 2 from lowest non-zero acute fatality/sickness
- Total absorbed dose depends on time to initiate monitoring



Absorbed Dose and Concrete Shielding



Unmoderated metal accident Oak Ridge Concrete (ORC) Assumes 1e18 basis fissions 0" – neutron dose in air 1/10 tissue 12"-18" total photon overtakes neutron ~24" total rad air ~ rad tissue ~ Gy ~ Sv

NATIONAL SECURITY COMPLEX

Estimating Monitoring Range – First Arrival

- NUREG-CR-6504 (Slide Rule)
- "Estimated Fission Yield Based on Distant Gamma Dose Rate and Elapsed Time"
- Absorbed dose is rad-tissue
- ANS 8.23 1 mSv/hr photon dose rate
- 1e18 fissions over 10 min
- 24" concrete (e.g. two 12" walls)
- Metal 51 ft total dose 0.8 rad
- Solution -134 ft -total dose 0.4 rad



Y-12 HEUMF 8.23 EP Evaluation

- Safely Securely Store HEU
- Newly commissioned in 2010
- 8.23 evaluation is first at Y-12
- 8.23 considered where 8.3 system can not be excluded
- Excluded moderated accident formats, H/X > 10
- 1e18 fissions over 10 min
- Excluded potential locations
- Incorporates robust shielding
- Source term different than DOE-HDBK-3010



IEZ+AA contained within facility

Notification within AA is Defense in Depth (SSC DD) – 8.3 system strobes

EMPO Initial Isolation Zone still 200 ft beyond facility



Emergency Planning Evaluation Structure

- 1. Introduction
- 2. Process/Facility Description
- 3. Requirements
- 4. Evaluation Method
- 5. Maximum Acceptable Absorbed Dose Evaluation (Preliminary IEZ Boundary)
- 6. Risk and Benefit Considerations
- 7. Emergency Response Considerations
- 8. Finalized IEZ Boundary AND Adjacent Area
- 9. Credited Design Features
- **10.** Summary and Conclusions
- **11.** References



unmistakable boundaries

Concluding Thoughts

- IEZ+AA are unambiguous physically unmistakable areas, bounded by the ERO "Initial Isolation Zone" when activated
- ANS-8.23 (2007) now recognized transition is culture change
- ANS-8.23 does not preclude AA from EP Evaluation
- Total dose to time to establish full situational awareness < MD
- Notification within AA can be flexible and include 8.3 elements
- 10CFR 835 Compliance H*(10), D*(10) versus TEDE rem

Future Direction/Desires

- Instant, Automatic Situational Awareness (telemeter AA?)
- Better location awareness both for people and event
- Incorporate Protective Action Decision Making features into facility design
- Adjacent large facilities decouple notification systems
- Evaluate the need for TSR level controls for some scenarios
- Preserve Integrated Safety under NORMAL OPERATIONS

Spare Slides



PS - Regulatory Oversight Observations



"The IEZ concept and its implementation at HEUMF has the potential to provide more efficient operations and maintenance of the CAAS and potentially reduce TSR violations associated with the CAAS"

YSO Safety Evaluation Report

